

**CITY OF FERGUSON, MISSOURI**

**ANNUAL COMPREHENSIVE  
FINANCIAL REPORT**

**YEAR ENDED JUNE 30, 2024**



*Report prepared and submitted by the  
Department of Finance*

**CITY OF FERGUSON, MISSOURI**  
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## **FINANCIAL SECTION**



## **Independent Auditors' Report**

To the Honorable Mayor and Members of the City Council  
City of Ferguson, Missouri  
Ferguson, Missouri

### **Report on the Audit of the Financial Statements**

#### ***Opinions***

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Ferguson, Missouri (the "City"), as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Ferguson, Missouri, as of June 30, 2024, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Ferguson, Missouri and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Ferguson, Missouri's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## ***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of Ferguson, Missouri's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Ferguson, Missouri's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the budgetary comparison information, and the pension and OPEB schedules be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Information***

Management is responsible for the other information included in the annual report. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Ferguson, Missouri's basic financial statements. The combining nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining non-major fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining non-major fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with Government Auditing Standards, we have also issued our report dated April 22, 2025, on our consideration of the City of Ferguson, Missouri's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Ferguson, Missouri's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering City of Ferguson, Missouri's internal control over financial reporting and compliance.

*Schmersahl Treloar & Co*

St. Louis, Missouri  
April 22, 2025

**CITY OF FERGUSON, MISSOURI**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)**  
**JUNE 30, 2024**

As management of the City of Ferguson, Missouri (the City), we offer readers of the City's financial statements, this narrative overview and analysis of the financial activities of the City for the fiscal year ended June 30, 2024. We encourage readers to consider the information presented here in conjunction with additional information we have furnished in our letter of transmittal, which can be found within this report.

**Financial Highlights**

- On a government-wide basis, the City's assets and deferred outflows exceeded its liabilities and deferred inflows by \$39,602,389 at the end of the current fiscal year. This represents an increase of \$1,927,358 from operations for the fiscal year ending June 30, 2024.
- As of the close of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$14,930,459. This represents an increase of \$107,769 from current year operations.

**Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements. This report also contains required supplementary information, other supplementary information, and statistical information in addition to the basic financial statements.

**Government-Wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances in a manner similar to a private-sector business. Note that the government-wide financial statements exclude fiduciary fund activities.

The statement of net position presents information on all of the City's assets, deferred outflows, liabilities, and deferred inflows, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes).

**CITY OF FERGUSON, MISSOURI**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)**  
**JUNE 30, 2024**

**Government-Wide Financial Statements (Continued)**

The government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public safety, highways and streets, community development, and culture and recreation. The City does not have any business-type activities.

**Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Ferguson, Missouri, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Ferguson, Missouri can be divided into two categories: governmental funds and fiduciary funds.

- *Governmental Funds* – Governmental funds are used to account for essentially the same function reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of expendable resources, as well as on balances of expendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for the governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financial decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between governmental funds and the government-wide governmental activities.

The City maintains several individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Parks Fund, Capital Improvement Sales Tax Fund, and Economic Development Fund; all of which are considered major funds. Data from the other governmental funds are combined into a single, aggregated presentation called "other nonmajor funds." Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements in the other supplementary information section of this report.

The City adopts an annual appropriated budget for its General Fund, Parks [Special Revenue] Fund, Capital Improvements Sales Tax [Capital Projects] Fund, Special Business District [Special Revenue] Fund, Farmers' Market Fund [Special Revenue], Sewer Lateral [Special Revenue] Fund, Economic Development [Special Revenue] Fund, Downtown TIF Redevelopment [Special Revenue] Fund, Certificates of Participation [Debt Service] Fund, and General Obligation Bonds [Debt Service] Fund.

**CITY OF FERGUSON, MISSOURI**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)**  
**JUNE 30, 2024**

**Fund Financial Statements (Continued)**

The City does not appropriate funds for the North Park Redevelopment TIF Fund. The fund typically receives de minimus amounts of revenue annually and has no expenses and no substantial fund balance.

- *Fiduciary Funds* – Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City of Ferguson, Missouri's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.
- *Notes to the Financial Statements* – The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.
- *Required Supplementary Information* – In addition to the basic financial statements and accompanying notes, this report also presents certain required supplemental information.
- *Other Supplementary Information* – The combining and individual fund statements referred to earlier in connection with nonmajor governmental funds are presented immediately following the required supplemental information.
- *Government-Wide Financial Analysis - Financial Analysis of the City as a Whole* – As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets and deferred outflows exceeded liabilities and deferred inflows by \$39,602,389 as of June 30, 2024.

The largest portion of the City's net position reflects its investment in capital assets (e.g., land, buildings, machinery and equipment, and infrastructure) less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

**CITY OF FERGUSON, MISSOURI**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)**  
**JUNE 30, 2024**

**Governmental Activities**

	<u>2024</u>	<u>2023</u>	<u>Variance</u>
<b>ASSETS</b>			
Current and Other Assets	\$ 23,372,724	\$ 23,046,850	\$ 325,874
Capital Assets	<u>36,676,435</u>	<u>34,891,918</u>	<u>1,784,517</u>
Total Assets	<u>60,049,159</u>	<u>57,938,768</u>	<u>2,110,391</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	501,124	941,263	(440,139)
<b>LIABILITIES</b>			
Current and Other Liabilities	9,279,379	8,955,936	323,443
Long-Term Liabilities	<u>8,554,629</u>	<u>9,934,995</u>	<u>(1,380,366)</u>
Total Liabilities	<u>17,834,008</u>	<u>18,890,931</u>	<u>(1,056,923)</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>	<u>3,113,886</u>	<u>2,314,069</u>	<u>799,817</u>
<b>NET POSITION</b>			
Investment in Capital Assets	27,434,718	24,816,129	2,618,589
Restricted	15,067,465	12,171,651	2,895,814
Unrestricted	<u>(2,899,794)</u>	<u>687,251</u>	<u>(3,587,045)</u>
Total Net Position	<u>\$ 39,602,389</u>	<u>\$ 37,675,031</u>	<u>\$ 1,927,358</u>

**Governmental Activities**

On a government-wide basis, governmental activities resulted in a \$1,927,358 increase in the City's net position. The following narrative illustrates key elements of the increase in net position.

- Grants and contributions increased approximately \$2,600,000 due to the use of proceeds from the American Recovery Plan Act (ARPA) and new Community Development Block Grant (CDBG) grant funding in 2024.
- Overall, tax receipts increased approximately \$650,000 as there was a new use tax that was implemented midway through 2023 and 2024 was the first full year.
- The City had an increase of approximately \$400,000 in interest income, which relates to stabilized interest rate, lower market volatility, and stabilized inflation.
- The decrease of approximately \$(390,000) in miscellaneous income due to insurance proceeds from the insurance proceeds received in 2024 from a damaged fire truck that was significantly damaged in 2023.
- In total, General Government expenditures decreased about \$(1,760,000) or -32% in Fiscal Year 2024. The decline was primarily driven by a non-recurring lawsuit settlement in 2023 offset by expenses associated with community events.

**CITY OF FERGUSON, MISSOURI**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)**  
**JUNE 30, 2024**

**Governmental Activities (Continued)**

- Public Safety costs increased by about \$2,070,000 in Fiscal Year 2024. The increase is due to higher headcount causing higher salaries and wages, higher employee insurance costs, and demolition of abandoned property.
- Highway and Streets costs increased by about \$2,190,000 in Fiscal Year 2024. The increase is attributed to use American Recovery Plan Act and other funds used for road and street repairs and improvements.
- Community Development costs increased about \$140,000 in Fiscal Year 2024. The increase is primarily attributable to higher salaries, wages, and employee insurance.
- Overall, Interest and Fiscal Charges decreased about \$(10,000) for Fiscal Year 2024. While relatively small, this decrease is resultant of the overall decrease in debt burden of the City. This is not a percentage point for percentage point decrease between debt and interest mostly because by the nature of municipal debt, older issuances of debt bear interest at a higher rate.

**Governmental Activities**

	<u>2024</u>	<u>2023</u>	<u>Variance</u>
<b>REVENUES</b>			
Program Revenues:			
Charges for Services	\$ 1,812,547	\$ 1,698,672	\$ 113,875
Grants and Contributions	4,288,556	1,693,182	2,595,374
General Revenues:			
Taxes	18,020,387	17,367,144	653,243
Interest Income	845,238	449,319	395,919
Miscellaneous	255,613	649,728	(394,115)
Total Revenues	<u>25,222,341</u>	<u>21,858,045</u>	<u>3,364,296</u>
<b>EXPENSES</b>			
General Government	3,728,612	5,483,934	(1,755,322)
Public Safety	11,727,006	9,656,838	2,070,168
Highway and Streets	4,474,609	2,286,805	2,187,804
Community Development	418,078	279,515	138,563
Culture and Recreation	2,681,688	2,724,539	(42,851)
Interest and Fiscal Charges	264,990	275,222	(10,232)
Total Expenses	<u>23,294,983</u>	<u>20,706,853</u>	<u>2,588,130</u>
<b>CHANGES IN NET POSITION</b>			
	1,927,358	1,151,192	776,166
Net Position - Beginning of Year	<u>37,675,031</u>	<u>36,523,839</u>	<u>1,151,192</u>
<b>NET POSITION - END OF YEAR</b>			
	<u>\$ 39,602,389</u>	<u>\$ 37,675,031</u>	<u>\$ 1,927,358</u>

**Financial Analysis of the City of Ferguson, Missouri's Funds**

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**CITY OF FERGUSON, MISSOURI**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)**  
**JUNE 30, 2024**

**Governmental Funds**

The focus of the City's governmental funds is to provide information on inflows, outflows, and balances of available spendable resources. Such information may be useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

The General Fund is the main operating fund of the City. At June 30, 2024, the unassigned fund balance of the General Fund was \$216,077 and the total fund balance was \$743,717. The difference of \$527,640 represents nonspendable fund balance (prepaid items and inventory).

The General Fund's fund balance decreased by \$(2,099,905) in Fiscal Year 2024. There were several factors that influenced the decrease in fund balance. The primary driver is an increase in personnel cost (salaries, wages, and insurance), increase in street repairs, demolition of abandoned home, and improvements.

Significant changes in other fund's fund balances are as follows:

- With respect to the Parks Special Revenue Fund, there was an increase in grant income and higher interest income due to growing cash balance offset by higher expenditures on salaries and wages. As a result, this created an increase in Fund Balance of \$612,350.
- With respect to the Capital Improvements Sales Tax Fund, revenues increased approximately \$1,800,000 due to spending of American Recovery Plan Act proceeds and new CDBG grant funds for infrastructure improvement. The higher revenues were offset by capital expenditures resulting in a decrease in fund balance of \$(315,805).
- With respect to the Economic Development Fund, fund balance increased by about \$1,403,996. Change in fund balance and revenues are consistent with the prior year.
- With respect to the Downtown TIF Special Revenue Fund, fund balance increased by \$1,067,163 in 2024. Community Development expenditures were nearly eliminated and sales tax revenue jumped approximately \$285,000 or 36%.
- With respect to the Certificates of Participation Debt Service Fund, fund balance decreased by about \$(602,607) as no transfers were initiated in 2024.
- With respect to the General Obligation Bonds Debt Service Fund, fund balance increased by \$112,443 due to collected tax revenues exceeding debt service.

**CITY OF FERGUSON, MISSOURI**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)**  
**JUNE 30, 2024**

**Fiduciary Funds**

The City maintains trust and custodial funds to account for monies received and held for the benefit of others for the following purposes:

- Assets of the Pension Plan accumulated to provide benefits for all vested participants.
- Bond deposits held to ensure a defendant's appearance in court.

**Capital Assets**

The City has invested \$36,676,435, net of depreciation, in a broad range of capital assets as of June 30, 2024. This investment in capital assets is summarized as follows.

**Capital Assets, Net of Depreciation**

	2024	2023	Variance
Land	\$ 4,033,052	\$ 4,033,052	\$ -
Buildings and Improvements	14,173,553	14,968,961	(795,408)
Machinery and Equipment	2,346,127	2,004,656	341,471
Motor Vehicles	1,831,949	2,148,252	(316,303)
Infrastructure	<u>14,291,754</u>	<u>11,736,997</u>	<u>2,554,757</u>
<b>Total</b>	<b><u>\$ 36,676,435</u></b>	<b><u>\$ 34,891,918</u></b>	<b><u>\$ 1,784,517</u></b>

Additional information regarding the City's capital assets may be found in Note 5 of the Notes to Financial Statements.

**Long-Term Obligations**

The City's outstanding long-term obligations for governmental activities decreased by \$801,232 to \$10,162,794 at June 30, 2024. The net decrease in the City's long-term obligations is the result of debt service payments offset by an increase in compensated absences.

**CITY OF FERGUSON, MISSOURI**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)**  
**JUNE 30, 2024**

The following summarizes the City's governmental activities debt:

**Governmental Activities**

	2024	2023	Variance
Certificates of Participant, Series 2013	\$ 4,690,000	\$ 5,125,000	\$ (435,000)
Certificates of Participant, Series 2019	610,140	711,830	(101,690)
General Obligation Refunding Bonds, Series 2021	3,220,000	3,645,000	(425,000)
Issuance Premiums, Net	59,571	67,149	(7,578)
Financing Lease	662,006	526,810	135,196
Compensated Absenced Payable	921,077	888,237	32,840
<b>Total Governmental Activities</b>	<b><u>\$ 10,162,794</u></b>	<b><u>\$ 10,964,026</u></b>	<b><u>\$ (801,232)</u></b>

Additional information regarding the City's long-term debt may be found in Note 6 of the Notes to Financial Statements.

**Requests for Information**

This financial report is designed to provide a general overview of the City of Ferguson, Missouri's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Office of the Director of Finance, City of Ferguson, Missouri, 110 Church Street, Ferguson, MO 63135.

## **BASIC FINANCIAL STATEMENTS**

**CITY OF FERGUSON, MISSOURI**  
**STATEMENT OF NET POSITION**  
**JUNE 30, 2024**

	Governmental Activities
<b>ASSETS</b>	
Cash and Investments	\$ 18,716,585
Taxes Receivable:	
Property	577,900
Sales	2,214,919
Other	405,576
Accounts Receivable, Net	35,975
Prepaid Items	322,449
Lease Receivable	817,222
Inventory	282,098
Capital Assets - Net	36,676,435
Total Assets	<hr/> 60,049,159
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Pension Related Deferred Outflows	372,907
Other Postemployment Benefits Related Deferred Outflows	<hr/> 128,217
Total Deferred Outflows of Resources	<hr/> 501,124
<b>LIABILITIES</b>	
Current Liabilities:	
Accounts Payable	1,247,103
Wages and Benefits Payable	548,085
Other Liabilities	2,492,992
Accrued Interest Payable	80,182
Unearned Revenue	2,868,789
Current Maturities on Long-term Obligations	2,042,228
Noncurrent Liabilities:	
Long-term Obligations	8,120,566
Net Pension Liability	63,134
Other Postemployment Benefits Liability	<hr/> 370,929
Total Liabilities	<hr/> 17,834,008
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Pension Related Deferred Inflows	2,327,628
Other Postemployment Benefits Related Deferred Inflows	26,446
Leases	<hr/> 759,812
Total Deferred Inflows of Resources	<hr/> 3,113,886
<b>NET POSITION</b>	
Net Investment in Capital Assets	27,434,718
Restricted for:	
Parks	2,859,012
Debt Service	737,661
Capital Projects	1,940,241
Economic Development	4,983,506
Downtown TIF	3,403,841
Sewer Lateral	1,143,204
Unrestricted	<hr/> (2,899,794)
Total Net Position	<hr/> \$ 39,602,389

See accompanying Notes to Financial Statements.

**CITY OF FERGUSON, MISSOURI**  
**STATEMENT OF ACTIVITIES**  
**YEAR ENDED JUNE 30, 2024**

Functions/Programs	Expenditures	Program Revenue			Capital Grants and Contributions	Net Revenues (Expenses) and Changes In Net Position Governmental Activities
		Charges for Services	Operating Grants and Contributions			
<b>GOVERNMENTAL ACTIVITIES</b>						
General Government	\$ 3,728,612	\$ 626,331	\$ 284,200	\$ 500	\$ (2,817,581)	
Public Safety	11,727,006	99,742	1,200	572	(11,625,492)	
Highway and Streets	4,474,609	720,944	-	2,704,275	(1,049,390)	
Community Development	418,078	-	272,888	-	(145,190)	
Culture and Recreation	2,681,688	365,530	520,556	504,365	(1,291,237)	
Interest and fiscal charges	264,990	-	-	-	(264,990)	
Total Governmental Activities	<u>\$ 23,294,983</u>	<u>\$ 1,812,547</u>	<u>\$ 1,078,844</u>	<u>\$ 3,209,712</u>	<u>\$ (17,193,880)</u>	
<b>GENERAL REVENUE</b>						
Taxes:						
Sales					11,595,781	
Utility					3,110,629	
Property					3,313,977	
Investment Income					845,238	
Proceeds from Sale of Capital Assets					40,694	
Other Revenue					214,919	
Total General Revenue					<u>19,121,238</u>	
<b>CHANGE IN NET POSITION</b>						
Net Position - Beginning of Year					<u>1,927,358</u>	
<b>NET POSITION - END OF YEAR</b>						
					<u>37,675,031</u>	
					<u>\$ 39,602,389</u>	

See accompanying Notes to Financial Statements.

**CITY OF FERGUSON, MISSOURI**  
**BALANCE SHEET –**  
**GOVERNMENTAL FUNDS**  
**JUNE 30, 2024**

	General Fund	Parks Fund	Capital Improvement Sales Tax Fund	Economic Development Fund	Other Nonmajor Funds	Total
<b>ASSETS</b>						
Cash and Investments	\$ 6,733,623	\$ 8,468,943	\$ 100,000	\$ -	\$ 3,414,019	\$ 18,716,585
Taxes Receivable:						
Sales	1,251,780	236,153	263,619	367,831	95,541	2,214,924
Property	379,455	93,077	-	-	105,366	577,898
Other	399,896	-	-	-	5,680	405,576
Accounts Receivable, Net	35,962	1,561	13	-	-	37,536
Lease Receivable	798,087	19,135	-	-	-	817,222
Due from Other Funds	8,361,172	560,292	1,871,812	4,615,682	5,281,103	20,690,061
Prepaid Items	245,541	27,408	49,500	-	-	322,449
Inventory	282,099	-	-	-	-	282,099
<b>Total Assets</b>	<b>\$ 18,487,615</b>	<b>\$ 9,406,569</b>	<b>\$ 2,284,944</b>	<b>\$ 4,983,513</b>	<b>\$ 8,901,709</b>	<b>\$ 44,064,350</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>						
<b>LIABILITIES</b>						
Accounts Payable	\$ 1,103,453	\$ 38,540	\$ 103,684	\$ 7	\$ 1,423	\$ 1,247,107
Due to Other Funds	9,739,080	6,424,543	241,019	-	4,285,419	20,690,061
Wages and Benefits Payable	456,185	91,900	-	-	-	548,085
Other Liabilities	2,492,992	-	-	-	-	2,492,992
Unearned Revenue	2,870,350	-	-	-	-	2,870,350
<b>Total Liabilities</b>	<b>16,662,060</b>	<b>6,554,983</b>	<b>344,703</b>	<b>7</b>	<b>4,286,842</b>	<b>27,848,595</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>						
Unavailable Revenue:						
Property Taxes	349,975	85,293	-	-	90,216	525,484
Leases	731,863	27,949	-	-	-	759,812
<b>Total Deferred Inflows of Resources</b>	<b>1,081,838</b>	<b>113,242</b>	<b>-</b>	<b>-</b>	<b>90,216</b>	<b>1,285,296</b>
<b>FUND BALANCES</b>						
Nonspendable	527,640	-	-	-	-	527,640
Restricted for:						
Parks	-	2,738,344	-	-	-	2,738,344
Debt Service	-	-	-	-	682,820	682,820
Capital Projects	-	-	1,940,241	-	1,015	1,941,256
Economic Development	-	-	-	4,983,506	10,957	4,994,463
Downtown TIF	-	-	-	-	3,391,869	3,391,869
Sewer Lateral	-	-	-	-	1,143,204	1,143,204
Unassigned	216,077	-	-	-	(705,214)	(489,137)
<b>Total Fund Balances</b>	<b>743,717</b>	<b>2,738,344</b>	<b>1,940,241</b>	<b>4,983,506</b>	<b>4,524,651</b>	<b>14,930,459</b>
<b>Total Liabilities, Deferred Inflows of Resources, and Fund Balances</b>	<b>\$ 18,487,615</b>	<b>\$ 9,406,569</b>	<b>\$ 2,284,944</b>	<b>\$ 4,983,513</b>	<b>\$ 8,901,709</b>	<b>\$ 44,064,350</b>

See accompanying Notes to Financial Statements.

**CITY OF FERGUSON, MISSOURI**  
**RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET**  
**TO THE STATEMENT OF NET POSITION**  
**YEAR ENDED JUNE 30, 2024**

Total Fund Balances - Governmental Funds	\$ 14,930,459
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	36,676,435
Receivables not collected in the current period are not available to pay current expenditures and, therefore, are deferred in the funds.	525,484
Certain items related to the pension plan are recorded as deferred inflows of resources and deferred outflows of resources in the statement of net position. They do not affect current financial resources and, therefore, are not reported in the fund statements.	(1,954,721)
Certain items related to the other post employment benefit plan are recorded as deferred outflows of resources in the statement of net position. They do not affect current financial resources and, therefore, are not reported in the fund statements.	101,771
Interest on long-term debt is accrued as a liability in the government-wide statements but is not recognized in the government funds until due.	(80,182)
Certain long-term liabilities are not due and payable in the current period and, therefore, are not reported as liabilities in the governmental funds. Long-term liabilities at year-end consist of:	
Net Pension (Liability) Asset	(63,134)
Net Other Postemployment Benefit Obligation	(370,929)
Outstanding Debt, Including Premiums, and Compensated Absences	<u>(10,162,794)</u>
Net Position of Governmental Activities	<u>\$ 39,602,389</u>

See accompanying Notes to Financial Statements.

**CITY OF FERGUSON, MISSOURI**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES –**  
**GOVERNMENTAL FUNDS**  
**YEAR ENDED JUNE 30, 2024**

	General Fund	Parks Fund	Capital Improvement Sales Tax Fund	Economic Development Fund	Other Nonmajor Funds	Total
<b>REVENUES</b>						
Taxes	\$ 11,307,970	\$ 1,789,692	\$ 1,551,777	\$ 1,403,965	\$ 1,861,705	\$ 17,915,109
Intergovernmental	1,809,065	509,425	1,970,066	-	-	4,288,556
Licenses and Permits	1,220,294	-	-	-	-	1,220,294
Charges for Service	133,812	365,530	-	-	-	499,342
Fines and Forfeitures	92,911	-	-	-	-	92,911
Investment Income	399,928	368,515	5,113	1	71,681	845,238
Other	131,498	7,416	-	-	13,169	152,083
<b>Total Revenues</b>	<b>15,095,478</b>	<b>3,040,578</b>	<b>3,526,956</b>	<b>1,403,966</b>	<b>1,946,555</b>	<b>25,013,533</b>
<b>EXPENDITURES</b>						
Current:						
General Government	3,408,255	-	-	-	-	3,408,255
Public Safety	10,465,746	-	-	-	-	10,465,746
Highways and Streets	2,370,513	-	-	-	-	2,370,513
Community Development	234,489	16,328	-	-	343,988	594,805
Culture and Recreation	678,388	1,844,282	-	-	-	2,522,670
Capital Outlay	85,578	582,668	3,616,942	-	-	4,285,188
Debt Service						
Principal	-	-	235,410	-	860,000	1,095,410
Interest	-	-	31,302	-	235,404	266,706
<b>Total Expenditures</b>	<b>17,242,969</b>	<b>2,443,278</b>	<b>3,883,654</b>	<b>-</b>	<b>1,439,392</b>	<b>25,009,293</b>
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>						
	(2,147,491)	597,300	(356,698)	1,403,966	507,163	4,240
<b>OTHER FINANCING SOURCES (USES)</b>						
Proceeds from Sale of Capital Assets	487	15,050	25,157	-	-	40,694
Insurance Proceeds	47,099	-	15,736	-	-	62,835
<b>Total Other Financing Sources (Uses)</b>	<b>47,586</b>	<b>15,050</b>	<b>40,893</b>	<b>-</b>	<b>-</b>	<b>103,529</b>
<b>CHANGE IN FUND BALANCES</b>						
Fund Balances - Beginning of Year	(2,099,905)	612,350	(315,805)	1,403,966	507,163	107,769
<b>FUND BALANCES - END OF YEAR</b>	<b>\$ 743,717</b>	<b>\$ 2,738,344</b>	<b>\$ 1,940,241</b>	<b>\$ 4,983,506</b>	<b>\$ 4,524,651</b>	<b>\$ 14,930,459</b>

See accompanying Notes to Financial Statements.

**CITY OF FERGUSON, MISSOURI**  
**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS**  
**TO THE STATEMENT OF ACTIVITIES**  
**YEAR ENDED JUNE 30, 2024**

Net Change in Fund Balances - Governmental Funds	\$ 107,769
Amounts reported for governmental activities in the statement of activities are different because:	
Acquisition and disposals of capital assets requires the use of current financial resources, but has no effect on net position.	3,847,087
The cost of capital assets is allocated over their estimated useful lives and is reported as depreciation expense in the statement of activities.	(2,062,570)
Revenues that do not provide current financial resources are not included in the fund financial statements.	105,278
Some expenses do not require the use of current financial resources and, therefore, are not reported as an expenditure in governmental funds:	
Compensated Absences	(32,840)
Net Other Postemployment Benefits Obligation	(12,913)
Accrued Interest	(5,863)
Net Pension Expense	(852,662)
Repayment of bond principal is an expenditure in the governmental funds but reduces long-term liabilities in the statement of net position.	834,072
Change in Net Position of Governmental Activities	<u>\$ 1,927,358</u>

See accompanying Notes to Financial Statements.

**CITY OF FERGUSON, MISSOURI**  
**STATEMENT OF NET POSITION –**  
**FIDUCIARY FUNDS**  
**JUNE 30, 2024**

	Pension Trust Fund
<b>ASSETS</b>	
Investments:	
Common Stock	\$ 3,003,499
Equity Mutual Funds	17,159,680
Government and Agency Securities	3,738,148
Corporate Obligations	3,943,140
Fixed Income Funds	734,228
Other Mutual Funds	825,293
Money Market Funds	463,542
Total Assets	<u>29,867,530</u>
<b>NET POSITION</b>	
Restricted:	
Pension Benefits	<u>29,867,530</u>
Total Net Position	<u>\$ 29,867,530</u>

See accompanying Notes to Financial Statements.

**CITY OF FERGUSON, MISSOURI**  
**STATEMENT OF CHANGES IN NET POSITION –**  
**FIDUCIARY FUNDS**  
**YEAR ENDED JUNE 30, 2024**

	<u>Pension Trust Fund</u>
<b>ADDITIONS</b>	
Investment Income:	
Interest and Dividends	\$ 761,334
Unrealized Loss on Investments	<u>2,915,574</u>
Total Additions	<u>3,676,908</u>
<b>DEDUCTIONS</b>	
Benefits Paid	1,865,064
Administrative Fees	<u>64,806</u>
Total Deductions	<u>1,929,870</u>
<b>CHANGE IN NET POSITION</b>	1,747,038
Net Position - Beginning of Year - As Restated	<u>28,120,492</u>
<b>NET POSITION - END OF YEAR</b>	<u>\$ 29,867,530</u>

See accompanying Notes to Financial Statements.

**CITY OF FERGUSON, MISSOURI**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**JUNE 30, 2024**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the City of Ferguson, Missouri (the City) have been prepared in conformity with U.S. generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below:

**A. Reporting Entity**

The City was incorporated on November 12, 1894. The City operates under a City Manager/Council, home rule charter form of government. The present Charter of the City was adopted on February 3, 1998. Services provided by the City to its residents include public safety (police and fire protection), street maintenance and improvements, sanitation, culture and recreation, public improvements, planning and zoning, and general governmental services.

The City defines its financial reporting entity in accordance with provisions established by GASB. GASB requirements for inclusion of component units are primarily based upon whether the City's governing body has any significant amount of financial accountability for potential component units (PCU). The City is financially accountable if it appoints a voting majority of a PCU's governing body and is able to impose its will on that PCU, or there is a potential for the PCU to provide specific financial benefits to, or impose specific financial burdens on, the City. Based on these criteria, the City has determined that its financial reporting entity consists of the City (the primary government) and no component units.

**Related Organizations**

The City provides limited services to the Ferguson Municipal Public Library District (the District). In addition, the City Council appoints all of the members of the District's Board of Directors. The City's accountability for this entity does not extend beyond these responsibilities.

The Ferguson Neighborhood Improvement Program (FNIP), a nonprofit corporation established to assist in the rehabilitation and restoration of housing and residential properties in the City, is considered a related party. The FNIP Board of Directors is appointed by the City Council. The City's accountability for this entity does not extend beyond these responsibilities.

Neither organization is included as a component unit within the City's financial reporting entity.

**CITY OF FERGUSON, MISSOURI**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**JUNE 30, 2024**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**A. Reporting Entity (Continued)**

**Government-Wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the City. The effect of interfund activity has been removed from these statements.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those which are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All other governmental funds are reported in one column.

**B. Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Fiduciary fund financial statements use the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting.

Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period, or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period.

**CITY OF FERGUSON, MISSOURI**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**JUNE 30, 2024**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**B. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)**

Property taxes, sales taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenue in the current fiscal period. Expenditure driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements have been met, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year-end). All other revenue items are considered to be measurable and available only when cash is received by the City.

Expenditures are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to claims and judgments and compensated absences, are recorded only when payment is due (i.e., matured). The City reports the following major governmental funds:

**General Fund**

The General Fund is the primary operating fund of the City. It is used to account for all financial resources, except those required to be accounted for in another fund.

**Parks Fund**

The Parks Fund is used to account for taxes levied on all property within the City for the purpose of providing public park facilities and to account for expenditures for recreational and park purposes and for revenues derived from recreational program fees. The Parks Fund is also used to account for the  $\frac{1}{2}$  cent Park and Stormwater Sales Tax that was approved by voters in November 2004. In adopting the legislation locally and placing the measure before the voters of the City, the Ferguson City Council chose to use the  $\frac{1}{2}$  cent sales tax strictly for parks operations and improvement purposes.

**Capital Improvement Sales Tax Fund**

The Capital Improvement Sales Tax Fund is used to record sales taxes, intergovernmental revenue, road and bridge capital projects, and debt service payments for the 2019 COPS and finance lease purchases.

**Economic Development Fund**

The Economic Development Fund is used to account for sales tax revenue.

Additionally, the City reports the following fiduciary fund types:

**Pension Trust Fund**

The Pension Trust Fund accounts for the activities of the City's single employer pension plan, which accumulates resources for pension benefit payments to qualified plan participants.

**CITY OF FERGUSON, MISSOURI**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**JUNE 30, 2024**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**B. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)**

**Court Bond Custodial Fund**

The Agency Fund is used to account for monies received from private individuals for cash bonds.

**C. Cash, Cash Equivalents, and Investments**

Cash and cash equivalents include amounts in demand and nonnegotiable time deposits, as well as short-term investments with a maturity date within three months of the date acquired.

The City is authorized to invest in U.S. Treasury securities, U.S. Agency securities, repurchase agreements, collateralized bank certificates of deposit, bankers' acceptances issued by domestic commercial banks, and commercial paper issued by domestic corporations. In addition, the Pension Trust Fund is authorized to invest in corporate bonds and stocks. Investments are recorded at fair value.

Investments are reported at fair value. The fair value for exchange traded securities is the price at which the security is traded. For nonexchange traded securities, the fair value is the estimated value of the assets. Prices are obtained from various pricing vendors are generally based on current market quotes, but when such quotes are not available the pricing vendors use a variety of techniques to estimate value.

**D. Restricted Cash and Investments**

Cash and investments that are restricted for debt service payment and future capital expenditures are classified as restricted assets on the balance sheet because their use is limited by applicable debt covenants. In addition, unspent proceeds from the issuance of bonds are reported as restricted assets on the balance sheet.

**E. Capital Assets**

Capital assets, which include property, equipment, and infrastructure (e.g., roads, bridges, sidewalks, and similar items), are reported in the government-wide financial statements. In general, capital assets are defined by the City as assets with an initial cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost if purchased or constructed. Infrastructure acquired prior to implementation of GASB 34 has not been reported in the financial statements. Donated capital assets, donated works of art and similar items, and capital assets received in a service concession agreement are reported at acquisition value.

**CITY OF FERGUSON, MISSOURI**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**JUNE 30, 2024**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**E. Capital Assets (Continued)**

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the life of an asset or group of assets are not capitalized.

Depreciation is computed on the straight-line method using the following asset lives:

Buildings	20 to 40 Years
Improvements Other Than Buildings	10 to 15 Years
Machinery and Equipment	5 to 10 Years
Motor Vehicles	3 to 20 Years
Infrastructure	15 to 30 Years

**F. Inventories and Prepaid Items**

Inventories consist of expendable supplies held for consumption and are recorded as assets when purchased and expended when consumed. These inventories are stated at cost using the first-in, first-out method.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The City has adopted the consumption method of accounting for prepaid items. That is, the asset is recorded when the payments to vendors are made, and the expenses are amortized in the appropriate accounting period.

**G. Compensated Absences**

Under terms of the City's personnel policy, employees are granted vacations based on length of service. Vacations accrue on January 1 of each year and must be taken within the same year as accrued. Compensatory time is available to all nonexempt employees at the rate of 1.5 hours for each overtime hour worked. Accrual of compensatory time is limited to a maximum of 240 hours, except that public safety, emergency response, and seasonal employees are limited to a maximum of 480 hours. Upon termination, employees are paid for unused vacation and compensatory time. Sick leave is accumulated based upon length of service and is available only to provide compensation during periods of illness. No portion of accrued sick leave is payable to the employee upon termination and, therefore, is not reflected as a liability. Employees had accumulated earned vacation and compensatory time aggregating to \$921,077 at June 30, 2024, which has been recorded as a liability in the statement of net position.

**CITY OF FERGUSON, MISSOURI**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**JUNE 30, 2024**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**H. Deferred Revenue**

Deferred revenue arises when assets are received before revenue recognition criteria have been satisfied. Certain grants received before eligibility criteria have been met and payments received in advance for recreational activities are reported as deferred revenue. In governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

**I. Long-Term Liabilities**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net position. Debt premiums and discounts are deferred and amortized over the life of the debt using the straight-line method. Issuance costs are expensed when paid. Long-term debt is reported net of the applicable debt premium or discount and deferred amounts on refunding.

In the fund financial statements, governmental fund types recognize debt premiums and discounts, as well as debt issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**J. Governmental Fund Balances**

In the governmental fund financial statements, the following classifications are used to define the governmental fund balances:

*Nonspendable* – This consists of the governmental fund balances that are not in spendable form or are legally or contractually required to be maintained intact. The City's nonspendable fund balances as of June 30, 2024, consist of prepaid items and inventory.

*Restricted* – This consists of the governmental fund balances that are legally restricted by outside parties or by law through constitutional provisions or enabling legislation.

*Committed* – This consists of the governmental fund balances that can only be used for specific purposes pursuant to constraints imposed by formal action (resolution) of the City Council, the City's highest level of decision-making authority.

*Assigned* – This consists of the governmental fund balances that are intended to be used for specific purposes as authorized by the City Council or an official to which the City Council has delegated the authority to assign amounts for specific purposes.

**CITY OF FERGUSON, MISSOURI**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**JUNE 30, 2024**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**J. Governmental Fund Balances (Continued)**

*Unassigned* – This consists of the governmental fund balances which cannot be properly classified in one of the other four categories. The General Fund is the only fund that reports a positive unassigned fund balance amount. Unassigned balances also include negative balances in the governmental funds reporting resources restricted for specific programs.

When restricted and other fund balance resources are available for use, it is the City's policy to use restricted resources first, followed by committed, assigned, and unassigned amounts, respectively.

**K. Net Position**

In government-wide financial statements, net position is reported in three categories: net investment in capital assets; restricted net position; and unrestricted net position. Net investment in capital assets represents capital assets less accumulated depreciation, outstanding principal on related debt, and unspent proceeds of capital debt. Restricted net position represents net position restricted by parties outside of the City (such as creditors, grantors, contributors, and laws and regulations of other governments). All other net position is considered unrestricted. When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

**L. Interfund Transactions**

Interfund transfers were used to 1) move revenues from the fund in which that ordinance or budget requires to collect them to the fund that ordinance or budget requires to expend them, or 2) reimburse other funds for debt service payments or services.

Activities between funds that are representative of short-term lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due (to) from other funds" in the governmental fund financial statements.

**M. Use of Estimates**

The preparation of basic financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts in the basic financial statements and the accompanying notes. Actual results could differ from those estimates.

**N. Allowance for Uncollectible Accounts**

Based on management's analysis, it believes all receivables at June 30, 2024, are collectible by the City.

**CITY OF FERGUSON, MISSOURI**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**JUNE 30, 2024**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**O. Pension**

For purposes of measuring the net pension liability, deferred outflows of resources, and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of The City of Ferguson Pension Plan (the Plan), and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**P. Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City currently has deferred outflows related to the pension, postemployment benefits, and deferred charges on debt refunding.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Under the modified accrual basis of accounting, unavailable revenue is reported only in the governmental funds balance sheet. The City has deferred inflows in the governmental funds balance sheet related to property taxes, leases, special assessments, grants, and other revenues. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. The City also has deferred inflows related to the pension in the statement of net position.

**Q. Adoption of New Accounting Standards**

There are no new accounting standards adopted by the City during fiscal year 2024.

**CITY OF FERGUSON, MISSOURI**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**JUNE 30, 2024**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**R. Leases**

The Entity determines if an arrangement is a lease at inception. Leases are included in lease receivables and deferred inflows of resources in the statements of net position and fund financial statements.

Lease receivables represent the Entity's claim to receive lease payments over the lease term, as specified in the contract, in an exchange or exchange-like transaction. Lease receivables are recognized at commencement date based on the present value of expected lease payments over the lease term, reduced by any provision for estimated uncollectible amounts. Interest revenue is recognized ratably over the contract term.

Deferred inflows of resources related to leases are recognized at the commencement date based on the initial measurement of the lease receivable, plus any payments received from the lessee at or before the commencement of the lease term that relate to future periods, less any lease incentives paid to, or on behalf of, the lessee at or before the commencement of the lease term. The deferred inflows related to leases are recognized as lease revenue in a systematic and rational manner over the lease term.

Amounts to be received under residual value guarantees that are not fixed in substance are recognized as a receivable and an inflow of resources if (a) a guarantee payment is required and (b) the amount can be reasonably estimated. Amounts received for the exercise price of a purchase option or penalty for lease termination are recognized as a receivable and an inflow of resources when those options are exercised.

The Entity has elected to recognize payments received for short-term leases with a lease term of 12 months or less as revenue as the payments are received. These leases are not included as lease receivables or deferred inflows on the statements of net position and fund financial statements.

The individual lease contracts do not provide information about the discount rate implicit in the lease. Therefore, the Entity has elected to use their incremental borrowing rate to calculate the present value of expected lease payments.

Significant lease terms are disclosed in Note 14.

**CITY OF FERGUSON, MISSOURI**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**JUNE 30, 2024**

**NOTE 2 CASH AND INVESTMENTS**

Cash and investments as of June 30, 2024, consist of the following:

Type	Amount
<b>General Government:</b>	
Deposits:	
Cash on Hand	\$ 3,719
Demand Deposits	<u>15,785,389</u>
Total General Government Deposits	<u>15,789,108</u>
 <b>Investments:</b>	
Negotiable Certificates of Deposit	2,927,477
 <b>Pension Trust and Custodial Fund:</b>	
Investments:	
Common Stock	3,003,499
Equity Mutual Funds	17,159,680
Money Market Mutual Funds	463,542
Corporate Obligations	3,943,140
U.S. Government Agency Securities	8,788
U.S. Treasuries	3,738,148
Fixed Income Funds	725,440
Other Mutual Funds (REIT)	<u>825,293</u>
Total Pension Trust and Custodial Fund Investments	<u>29,867,530</u>
Total Deposits and Investments	<u>\$ 48,584,115</u>
 <b>Reconciliation of the Financial Statements:</b>	
Statement of Net Position:	
Cash and Investments	\$ 16,539,305
Cash and Investments - Restricted	2,177,280
Statement of Fiduciary Net Position:	
Cash and Investments - Pension Trust Fund	29,867,530
Total Deposits and Investments	<u>\$ 48,584,115</u>

**CITY OF FERGUSON, MISSOURI**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**JUNE 30, 2024**

**NOTE 2 CASH AND INVESTMENTS (CONTINUED)**

**Investments Authorized by the City's Investment Policy**

The table below identifies the investment types that are authorized by the City's investment policy. Debt proceeds held by bond trustees are invested in accordance with the provisions of the trust indentures. The City's investment policy does not apply to Pension Trust Fund investments.

Authorized Investments	City Policy Legal Limit
United States Treasury Securities	None
United States Agency Securities	60 %
United States Agency Callable Securities	30
Repurchase Agreements	50
Money Market Mutual Funds	None
Certificates of Deposit	None
Commercial Paper	30
Bankers' Acceptances	30

**Credit Risk**

The City's investment policy states that the City will minimize credit risk, the risk of loss due to the failure of the security issuer or backer, by:

1. Pre-qualifying the financial institutions, broker/dealers, intermediaries, and advisors with which the City will do business.
2. Diversifying the portfolio so that potential losses on individual securities will be minimized.

The credit quality ratings, as established by nationally recognized statistical rating organizations (Standard and Poor's or Moody's), of the City's investments as of June 30, 2024, are provided in the table below.

**Interest Rate Risk**

The City's investment policy states that the City will minimize interest rate risk, the risk that the market value of securities in the portfolio will fall due to changes in general interest rates, by:

1. Structuring the investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the open market prior to maturity.
2. Investing operating funds primarily in shorter-term securities.

**CITY OF FERGUSON, MISSOURI**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**JUNE 30, 2024**

**NOTE 2 CASH AND INVESTMENTS (CONTINUED)**

**Interest Rate Risk (Continued)**

Maturities of investments held at June 30, 2024, are as follows:

	Fair Value	Investment Maturities (In Years)				Credit Rating
		Less Than		More Than		
		1	1 - 3	4 - 6	6	
Governmental Activities:						
Negotiable Certificates of Deposit	\$ 2,927,477	\$ -	\$ 2,927,477	\$ -	\$ -	N/A
Pension Trust Fund:						
Common Stock	\$ 3,003,499	\$ 3,003,499	\$ -	\$ -	\$ -	N/A
Equity Mutual Funds	17,159,680	17,159,680	-	-	-	N/A
Fixed Income Funds and ETFs	725,440	725,440	-	-	-	N/A
Other Mutual Funds (REIT)	825,293	825,293	-	-	-	N/A
Money Market Funds	463,542	463,542	-	-	-	N/A
U.S. Treasuries	3,738,148	195,520	1,076,422	1,348,606	1,117,600	N/A
Mortgage-Backed Securities	8,788	2,525	6,263	-	-	N/A
Corporate Bonds	953,378	145,399	665,192	142,787	-	A1
Corporate Bonds	318,182	-	-	318,182	-	A2
Corporate Bonds	508,602	147,680	360,922	-	-	A3
Corporate Bonds	76,310	-	-	76,310	-	Aa2
Corporate Bonds	308,296	-	193,342	114,954	-	Aa3
Corporate Bonds	214,074	-	214,074	-	-	Aaa
Corporate Bonds	1,169,496	281,611	789,416	-	98,469	Baa1
Corporate Bonds	394,802	-	367,322	27,480	-	Baa2
Total Pension Trust Fund	\$ 29,867,530	\$ 22,950,189	\$ 3,672,953	\$ 2,028,319	\$ 1,216,069	

**Custodial Credit Risk**

For investments, custodial credit risk is the risk that in the event of the failure of the counterparty to a transaction, the City will not be able to recover the value of the investments or collateral securities that are in the possession of an outside party. In accordance with its policy, the City addresses custodial credit risk by prequalifying institutions with which the City places investments, diversifying the investment portfolio, and maintaining a standard of quality for investments.

For deposits, custodial credit risk is the risk that in the event of bank failure, the City's deposits may not be returned to it. Protection of the City's deposits is provided by the Federal Deposit Insurance Corporation, by the Securities Investor Protection Corporation, by eligible securities pledged by the financial institution, or by a single collateral pool established by the financial institution. The City's policy requires a depository contract with each safekeeping bank that complies with the Financial Institutions Reform, Recovery and Enforcement Act of 1989. This will ensure the City's security interest in collateral pledged to secure deposits is enforceable against the receiver of a failed institution. As of June 30, 2024, all funds on deposit at financial institutions are insured or are covered by pledged collateral.

**CITY OF FERGUSON, MISSOURI**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**JUNE 30, 2024**

**NOTE 2 CASH AND INVESTMENTS (CONTINUED)**

**Concentration of Credit Risk**

According to the City's investment policy, the City's investments will be diversified to eliminate the risk of loss resulting from over concentration of assets in a specific maturity, a specific issuer or a specified class of security. Concentration of credit risk is required to be disclosed by the City for investments in any one issuer that represent 5% or more of total investments (excluding investments issued by or explicitly guaranteed by the U.S. Government, investments in mutual funds, investments in external investment pools, and investments in other pooled investments). At June 30, 2024, neither the Pension Trust Fund nor the governmental activities have any investments subject to this disclosure.

**NOTE 3 FAIR VALUE MEASUREMENTS**

The City of Ferguson, Missouri categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure fair value of the assets. Level 1 inputs are quoted prices in an active market for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. The City has the following recurring fair value measurements as of June 30, 2024:

U.S. Treasury Securities, U.S. Government Agency Securities, Common Stock, Money Market funds, Exchange Traded Funds, Municipal Bonds, and Corporate Bonds are valued at quoted prices (Level 1).

Equity Mutual Funds, Fixed Income Mutual Funds, and Other Mutual Funds are valued using the net asset value at the close of business each day multiplied the number of shares held by the City at the close of business (Level 1).

Negotiable Certificates of Deposit are valued based upon a matrix formula (Level 2).

Alternative Investments are valued based on factors such as interest rate changes, movement in credit spreads, default rate assumptions, prepayment assumptions, type and quality of collateral and market dislocation (Level 3).

**NOTE 4 PROPERTY TAX**

Property taxes are levied in November of each year based on the assessed value of all real and personal property located within the City's corporate boundaries, as of the previous January 1. Property taxes are due and collectible on December 31 and attach as an enforceable lien on property as of the following January 1. Assessed values are established by the St. Louis County Assessor, subject to review by the County's Board of Equalization and appeal to the State Tax Commission. The total assessed valuation of the City at January 1, 2023, upon which the 2023 tax levy was based, for real, personal, and public utility property was \$264,569,450. The 2023 tax levy is collected in the City's 2024 fiscal year.

**CITY OF FERGUSON, MISSOURI**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**JUNE 30, 2024**

**NOTE 4 PROPERTY TAX (CONTINUED)**

The City is permitted by Missouri state statutes to levy taxes up to \$1.00 per \$100 of assessed valuation for general governmental services other than the payment of principal and interest on long-term debt, and in unlimited amounts for the payment of principal and interest on long-term debt.

In April 2011, the City's voters approved Proposition S. This proposition authorized the sale of general obligation bonds to provide funds for the construction of a replacement for the City's Firehouse No. 1 and the levy of an ad valorem tax for the retirement of these bonds. The 2023 tax rates per \$100 of assessed value are as follows:

Property Type	General Fund	Parks Fund	Debt Service Fund
Residential	\$ 0.5260	\$ 0.1320	\$ 0.2210
Agricultural	0.4920	0.1470	0.2210
Commercial	0.6400	0.1610	0.2210
Personal Property	0.8000	0.1980	0.2210

Property taxes are billed, collected, and remitted to the City by the St. Louis County Collector of Revenue.

**CITY OF FERGUSON, MISSOURI**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**JUNE 30, 2024**

**NOTE 5 CAPITAL ASSETS**

For the year ended June 30, 2024, capital asset activity was as follows:

	Balance, Beginning of Year	Additions	Deductions	Balance, End of Year
<b>Governmental Activities:</b>				
Capital Assets, Not Being Depreciated:				
Land	\$ 4,033,052	\$ -	\$ -	\$ 4,033,052
Construction in Progress	- -	3,111,272	3,111,272	- -
Total Capital Assets, Not Being Depreciated	4,033,052	3,111,272	3,111,272	4,033,052
Capital Assets Being Depreciated:				
Buildings and Improvements	33,246,823	131,281	-	33,378,104
Machinery and Equipment	4,243,138	593,512	-	4,836,650
Motor Vehicles	6,883,208	11,036	89,886	6,804,358
Infrastructure	20,341,566	3,111,272	-	23,452,838
Total Capital Assets Being Depreciated	64,714,735	3,847,101	89,886	68,471,950
Less: Accumulated Depreciation for:				
Buildings and Improvements	18,277,862	926,689	-	19,204,551
Machinery and Equipment	2,238,482	252,041	-	2,490,523
Motor Vehicles	4,734,956	327,339	89,886	4,972,409
Infrastructure	8,604,569	556,515	-	9,161,084
Total Accumulated Depreciation	33,855,869	2,062,584	89,886	35,828,567
Total Capital Assets Being Depreciated, Net	<u>30,858,866</u>	<u>1,784,517</u>	<u>-</u>	<u>32,643,383</u>
<b>Total Governmental Activities</b>	<b><u>\$ 34,891,918</u></b>	<b><u>\$ 4,895,789</u></b>	<b><u>\$ 3,111,272</u></b>	<b><u>\$ 36,676,435</u></b>

Depreciation expense was charged to functions/programs of the Primary Government as follows:

<b>Governmental Activities:</b>	
General Governments	\$ 208,672
Public Safety	700,267
Highways and Streets	627,192
Culture and Recreation	526,453
Total Depreciation Expense - Governmental Activities	<u>\$ 2,062,584</u>

**CITY OF FERGUSON, MISSOURI**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**JUNE 30, 2024**

**NOTE 6 LONG-TERM DEBT**

Changes in the City's long-term debt, for the year ended June 30, 2024, are as follows:

	Balance, Beginning of Year		Additions		Reductions		Balance, End of Year		Amounts Due Within One Year
<b>Governmental Activities:</b>									
Certificates of Participation:									
Series 2013	\$ 5,125,000	\$ -	\$ 435,000	\$ 4,690,000	\$ 460,000				
Series 2019	711,830	-	101,690	610,140	101,690				
General Obligation Bonds	3,645,000	-	425,000	3,220,000	435,000				
Issuance Premiums, Net	67,149	-	7,578	59,571	-				
Total Bonds and Certificates	9,548,979	-	969,268	8,579,711	996,690				
Financed Purchase Compensated Absences Payable	526,810	268,916	133,720	662,006	124,461				
Total Governmental Activities	888,237	190,620	157,780	921,077	921,077				
	<u>\$ 10,964,026</u>	<u>\$ 459,536</u>	<u>\$ 1,260,768</u>	<u>\$ 10,162,794</u>	<u>\$ 2,042,228</u>				

Debt Issue	Payer Fund
Variable Rate Capital Improvement Bonds and Financed Purchase of Capital Assets	Capital Improvement Sales Tax Fund
Certificates of Participation	Certificates of Participation Fund: Series 2013 by Downtown TIF and Capital Improvements Series 2019 by Capital Improvement Sales Tax Fund
General Obligations Bonds	General Obligations Bond Fund

Compensated absences are payable from the fund to which the employee is assigned; approximately 80% through the General Fund and 20% through the Parks Fund.

**CITY OF FERGUSON, MISSOURI**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**JUNE 30, 2024**

**NOTE 6 LONG-TERM DEBT (CONTINUED)**

**General Obligation Bonds**

On April 5, 2021, the City issued \$4,480,000 General Obligation Refunding Bonds Series 2021 to refund of General Obligation Bonds, Series 2011. The bonds were originally issued for the purpose of acquiring land and for constructing, furnishing, and equipping a new fire station which will serve as a replacement for its existing Firehouse No. 1. The interest rate on the new debt is 1.86%. Interest is paid semi-annually on March 1 and September 1 with principal paid annually on March 1. Debt service on the bonds is paid from an ad valorem tax levy and supported by the full faith and credit of the City.

Maturities required on these bonds as of June 30, 2024 are as follows:

<u>Year Ending June 30</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2025	\$ 435,000	\$ 59,892	\$ 494,892
2026	445,000	51,800	496,800
2027	450,000	43,524	493,524
2028	460,000	35,154	495,154
2029	470,000	26,598	496,598
2030	475,000	17,856	492,856
2031	485,000	9,020	494,020
<b>Total</b>	<b>\$ 3,220,000</b>	<b>\$ 243,844</b>	<b>\$ 3,463,844</b>

**Advance refunding**

The City issued \$4,480,000 of General Obligation Refunding Bonds to provide resources along with a cash contribution of \$53,586 from the Debt Service Fund for the purchase of investments that were placed in an irrevocable trust for the purpose of generating resources for all future debt service payments of \$4,480,000 of outstanding general obligation bonds. As a result, the refunded bonds are considered to be defeased and the liability has been removed from the governmental activities column of the statement of net assets. The refunding was undertaken to take advantage of favorable interest rates in an effort to reduce total future debt service payments by \$331,102 and resulted in an economic gain of \$301,599.

**Certificates of Participation - Series 2013**

On January 30, 2013, the City issued \$9,055,000 of certificates of participation bonds - Series 2013. The bonds were issued for the purpose of acquiring land and buildings for a new community center and the renovation of these buildings and for renovation and additions to the building currently housing the police department. Interest rates range from 2.000% to 3.125%. Interest is paid semi-annually on March 1 and September 1 with principal paid annually on March 1. Debt service on the bonds is paid from "earmarked" revenues of both the General and Downtown TIF Funds. The bonds and the interest thereon are special, limited obligations of the City, payable solely from appropriated funds.

**CITY OF FERGUSON, MISSOURI**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**JUNE 30, 2024**

**NOTE 6 LONG-TERM DEBT (CONTINUED)**

**Certificates of Participation - Series 2013 (Continued)**

Maturities required on these bonds as of June 30, 2024 are as follows:

<u>Year Ending June 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2025	\$ 460,000	\$ 140,971	\$ 600,971
2026	475,000	127,746	602,746
2027	490,000	113,496	603,496
2028	500,000	98,796	598,796
2029	515,000	83,796	598,796
2030	535,000	68,346	603,346
2031	550,000	52,296	602,296
2032	565,000	35,796	600,796
2033	600,000	18,281	618,281
<b>Total</b>	<b>\$ 4,690,000</b>	<b>\$ 739,524</b>	<b>\$ 5,429,524</b>

**Certificates of Participation - Series 2019**

On September 1, 2019, the City signed a lease purchase agreement in the form of certificates of participation - Series 2019. The certificates of participation were for a total of \$1,016,900. The City received a disbursement of \$556,420 during fiscal year ending June 30, 2020, and a final disbursement of \$460,480 in August 2020. The bonds were issued for the purpose of acquiring a Rosenbauer Heavy Duty Pumper. The interest rate is 3.8%. Interest is paid semi-annually on March 1 and September 1 with principal paid annually on September 1. Debt service on the bonds is paid from the Capital Improvement Sales Tax Fund.

Maturities based on the full amount of these certificates of participation issued as of June 30, 2024 are as follows:

<u>Year Ending June 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2025	\$ 101,690	\$ 21,564	\$ 123,254
2026	101,690	17,646	119,336
2027	101,690	13,728	115,418
2028	101,690	9,832	111,522
2029	101,690	5,892	107,582
2030	101,690	1,975	103,665
<b>Total</b>	<b>\$ 610,140</b>	<b>\$ 70,637</b>	<b>\$ 680,777</b>

**CITY OF FERGUSON, MISSOURI**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**JUNE 30, 2024**

**NOTE 6 LONG-TERM DEBT (CONTINUED)**

**Financed Purchase of Capital Assets**

In September 2014, the City entered into a financed purchase agreement with U.S. Bankcorp Government Leasing and Finance, Inc. (U.S. Bankcorp) to finance the purchase of certain energy efficiency improvements to City Hall, Police Station, and Fire Stations, as well as street lighting. The financed purchase is recorded in the government-wide statement of net position and is serviced by the Capital Improvement Sales Tax Fund. Payments are made semi-annually and include principal and interest.

In fiscal year 2024, the City entered into a financed purchase agreement with NCL Government Capital to finance the purchase of a Street Sweeper. The financed purchase is recorded in the government-wide statement of net position and is serviced by the Capital Improvement Sales Tax Fund. Payments are made annually and include principal and interest.

The following is a summary of the City's financed purchase agreements as of June 30, 2024:

Lessor	Interest Rate	Maturity	Annual Payment	Balance
CTS	2.79%	September 12, 2029	\$ 89,229	\$ 451,843
Lease Servicing Center, Inc. dba.				
NCL Government Capital	7.335%	August 1, 2027	\$ 61,967	\$ 210,163

As of June 30, 2024, future minimum payments under the financed purchases described above are as follows:

<u>Year Ending June 30,</u>	<u>Amount</u>
2025	\$ 151,196
2026	151,196
2027	151,197
2028	151,196
2029	89,229
Thereafter	44,620
Total Minimum Payments	738,634
Portion Representing Interest	(76,628)
Net Present Value	<u>\$ 662,006</u>

**CITY OF FERGUSON, MISSOURI**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**JUNE 30, 2024**

**NOTE 7 DEFERRED COMPENSATION PLAN**

The City offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. This Plan, available to all City employees, permits them to defer payment of a portion of their salary to future years. This deferred compensation is not available to plan participants until termination, retirement, death, or unforeseeable emergency.

Investments are managed by the Plan's trustee under one of five investment options, or a combination thereof. The choice of investment options is made by the plan participant.

The Plan has been amended to comply with amendments to Section 457 of the Internal Revenue Code. Trust provisions were incorporated so that plan assets are held in trust for the exclusive benefit of plan participants and their beneficiaries.

**NOTE 8 EMPLOYEE RETIREMENT PLAN**

**Plan Description and Provisions**

The City of Ferguson Pension Plan (the Plan) is a single employer, defined benefit retirement and disability plan covering all regular, full-time employees of the City, except the City Manager and Assistant City Manager. UMB Bank NA provides investment advisory, investment safekeeping, and transactional support services. The Plan does not issue a separate stand-alone financial report. The Plan's financial information is included as a Pension Trust Fund in the City's financial statements and is accounted for on the accrual basis of accounting. Investments are reported at fair value. Benefits and refunds are recognized when due and payable in accordance with the terms of the Plan.

**Benefits Provided**

Employees become eligible for full benefits under the Plan upon retirement following a) the participant's 60th birthday and completion of eight years of credited service with the City, or b) the participant's 55th birthday and the sum of the participant's age and years of credited service with the City total at least 82 ½. The Plan permits early retirement when the employee has reached age 55 and completed eight years of credited service, with a benefit reduction of 0.25% for each month that the early retirement date precedes the normal retirement date, which is considered to be when the employee has reached age 60 and completed eight years of credit service. Unused sick leave is added to credited service. Participants are fully vested after eight years of credited service; the Plan does not provide for partial vesting.

**CITY OF FERGUSON, MISSOURI**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**JUNE 30, 2024**

**NOTE 8 EMPLOYEE RETIREMENT PLAN (CONTINUED)**

**Benefits Provided (Continued)**

Benefits under the Plan are established by ordinance. An employee eligible for full benefits is entitled to a monthly payment of 1.75% of his or her average monthly salary multiplied by the number of years and fractions thereof of credited service. Average monthly salary, for the purpose of computing benefits, is the employee's salary during any 60 out of the last 96 calendar months of employment prior to termination or retirement which yield the highest average. For hourly employees, average monthly salary is computed as the employee's regular hourly rate multiplied by the number of established regular work hours in a year divided by 12.

Effective July 1, 2016, the Plan added a provision that would allow participants with 30 or more years of credited service and is greater than age 55, to receive benefits equal to two (2%) percent of Average Monthly Compensation for each year of credited service until the participant reaches age 65.

A health insurance benefit of \$5 per month per year of credited service, up to \$150 is provided, until the retiree becomes Medicare eligible. The Plan also provides a disability benefit calculated in the same manner as pension benefits, with a minimum benefit of \$450 per month, payable until the earlier of death or recovery.

At July 1, 2022, the date of the last actuarial valuation, the Plan covered the following number of participants:

Active Participants	127
Retired Participants	103
Terminated Vested Participants	<u>52</u>
Total Plan Participants	<u><u>282</u></u>

**CITY OF FERGUSON, MISSOURI**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**JUNE 30, 2024**

**NOTE 8 EMPLOYEE RETIREMENT PLAN (CONTINUED)**

**Contributions**

All contributions to the Plan are made by the City. The City contributes an amount equal to the actuarially determined rate, which is based on the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The Plan has no unfunded prior service cost required to be covered by the annual contribution. Administrative costs are paid with Plan assets. In the past, contributions to the Plan have come from the General and Parks Fund.

Annual contributions are computed using the entry age normal actuarial cost method, assuming 6.75% rate of return on Plan assets, and 3.25% annual salary increases which includes service-based merit increases. Benefits are not increased for inflation.

**Investment Policy**

The primary objective of the portfolio is for capital appreciation, with a secondary objective of generating a modest level of income. The investment manager has full discretion to manage the assets of the Plan in accordance with this policy.

**Net Pension Liability (Asset)**

The City's net pension liability (asset) was measured as of June 30, 2024. The total pension liability used to calculate the net pension liability (asset) was determined by the actuarial valuation as of July 1, 2022.

**Actuarial Assumptions**

The total pension liability in actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Mortality Rate	Rates of mortality for active and retired Participants are given by the Pub2010 General Mortality Tables (Below Median) for males and females published by the Society of Actuaries projected on a generational basis using Scale SSA. For pre-retirement deaths, 50% of these rates are assumed. For Disabled members, Pub2010 General Disability Mortality tables with projections for Males and Females were used.
Investment Rate of Return	6.75%
Projected Salary Increases	3.25% to 6.75% (includes merit component)
Inflation	3.25%

**CITY OF FERGUSON, MISSOURI**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**JUNE 30, 2024**

**NOTE 8 EMPLOYEE RETIREMENT PLAN (CONTINUED)**

**Actuarial Assumptions (Continued)**

The actuarial assumptions used in the July 1, 2022 valuation were based on the results of actuarial experience analysis during the 2014 to 2019 time period.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. This is then modified through the Monte-Carlo simulation process, by which a (downward) risk adjustment is applied to the baseline expected return:

Asset Class	Assumed Allocation	Long-Term Expected Real Return
Domestic Equity	67 %	6.20 %
Fixed Income - U.S.	28	2.30
Real Estate	2	4.55
Cash Equivalents	3	0.75
Total Weighted Average Return	<u>100 %</u>	4.91
Inflation		2.75
Total Return w/o Adjustment		7.66
Risk Adjustment		(0.91)
Total Expected Return		<u>6.75 %</u>

*Discount Rate* - The discount rate used to measure the total pension liability was 6.75%. Implicit in the projection of cash flows used to determine the discount rate is the assumption that the City's contributions will continue to be made based on the actuarially determined contributions, and that no future gains or losses will occur (i.e., all experience will be as expected). Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**CITY OF FERGUSON, MISSOURI**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**JUNE 30, 2024**

**NOTE 8 EMPLOYEE RETIREMENT PLAN (CONTINUED)**

**Changes in Net Pension Liability (Asset)**

	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability (Asset)
Balances - June 30, 2023 - As restated	\$ 28,659,604	\$ 28,120,492	\$ 539,112
Changes for the Year:			
Service Cost	455,493	-	455,493
Interest	1,903,352	-	1,903,352
Change in Benefit Terms	777,279	-	777,279
Differences Between Expected and Actual Experience	-	-	-
Changes in Assumptions	-	-	-
Contributions - Employer	-	-	-
Net Investment Income	-	3,676,908	(3,676,908)
Benefit Payments, Including Refunds	(1,865,064)	(1,865,064)	-
Administrative Expenses	-	(64,806)	64,806
Other changes	-	-	-
Net Change	<u>1,271,060</u>	<u>1,747,038</u>	<u>(475,978)</u>
Balances - June 30, 2024	<u>\$ 29,930,664</u>	<u>\$ 29,867,530</u>	<u>\$ 63,134</u>

Plan fiduciary net position as a percentage of the total pension liability is 99.8%.

**Sensitivity of the Net Pension Liability (Asset) to Changes in the Discount Rate**

The following presents the net pension liability (asset) of the City, calculated using the discount rate of 6.75%, as well as what the City's net pension liability (asset) would be if it were calculated using a discount rate that is 1 percentage-point lower (5.75%) or 1 percentage-point higher (7.75%) than the current rate:

	1% Decrease 5.75%	Current Discount Rates 6.75%	1% Increase 7.75%
City's Net Pension Liability (Asset)	\$ 2,461,463	\$ 63,134	\$ (3,382,742)

**CITY OF FERGUSON, MISSOURI**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**JUNE 30, 2024**

**NOTE 8 EMPLOYEE RETIREMENT PLAN (CONTINUED)**

**Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Pension**

For the year-ended June 30, 2024, the City recognized pension expense of \$754,458. At June 30, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to the Plan from the following:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Experience	\$ -	\$ (826,992)
Changes in Assumptions	372,907	-
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	-	(1,500,636)
<b>Total</b>	<b>\$ 372,907</b>	<b>\$ (2,327,628)</b>

The deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ending June 30,</u>	<u>Amount</u>
2025	\$ (861,157)
2026	126,681
2027	(719,401)
2028	(500,844)
<b>Total</b>	<b>\$ (1,954,721)</b>

**Investment Policy**

The following asset allocations serve as a guideline for the investment objective in the Plan:

Asset Class	Minimum	Maximum	Target Allocation
Equities	60 %	70 %	65 %
Fixed Income	25	35	30
Cash	1	5	2
Other	-	5	3

**Concentration**

The Pension Trust does not have any investments that makes up more than 5% of total assets in the trust.

**CITY OF FERGUSON, MISSOURI**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**JUNE 30, 2024**

**NOTE 8 EMPLOYEE RETIREMENT PLAN (CONTINUED)**

**Rate of Return**

For the year ended June 30, 2024, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 13.8%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

**NOTE 9 OTHER POSTEMPLOYMENT BENEFITS (OPEB)**

**Plan Description and Provisions**

The City of Ferguson Retiree Healthcare Plan (the OPEB Plan) is a single-employer other postemployment plan that provides its retirees with access to healthcare (medical and dental). The retiree must pay the full premium of such coverage, but the employer is responsible for any implicit subsidy arising from actual claims being higher than premium amounts. Employees become eligible for other postemployment benefits on the first day of the month following their retirement or disability. The OPEB Plan does not issue a separate stand-alone financial report. Benefits under the OPEB Plan are established by ordinance and may be changed by the passage of an ordinance. The City funds these benefits on a pay as you go basis and are, therefore, not administered through a trust. Since other postemployment benefits are merely an implicit subsidy and not a direct expenditure of the City, funds used to pay for these benefits are paid out of any fund that incurs health insurance benefit costs. The most significant cost is out of the General Fund.

At June 30, 2022, the date of the last actuarial valuation, the OPEB Plan covered the following number of participants:

Active with Coverage	121
Retired	5
Total OPEB Plan Participants	<u><u>126</u></u>

Valuations are performed using the Entry Age Normal Actuarial Cost Method with a 30-year amortization. Under the Entry Age Normal Cost method, the projected benefits of each active participant are allocated on a level basis over the earnings of the individual over the participant's period of performance.

**CITY OF FERGUSON, MISSOURI**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**JUNE 30, 2024**

**NOTE 9 OTHER POSTEMPLOYMENT BENEFITS (OPEB) (CONTINUED)**

**Actuarial Assumptions**

The total OPEB liability was measured as of June 30, 2024. The total OPEB liability was determined by an actuarial valuation as of June 30, 2022.

Discount Rate	4.00%
Mortality Rate	Rates of mortality for active and retired Participants are given by the Pub2010G (Below Median) tables for males and females projected on a generational basis using Scale SSA(2018). For pre-retirement deaths, 50% of these rates are assumed. For Disabled members, the Pub2010G Disability tables for males and females projected on a generational basis using scale SSA(2018).
Healthcare Inflation Rate	6.0% initially, grading down to an ultimate rate of 4.25%
Payroll Increases	2.75%, Including Inflation at 2.75%

*Changes to Actuarial Assumptions* - The discount rate used in calculating the OPEB liability for the fiscal year ended June 30, 2024, was 4.00%.

*Discount Rate* - The discount rate used to measure the total OPEB liability was 4.00%. There is no prefunding of benefits in an OPEB trust for this plan, therefore, the discount rate is equal to the yield on a 20-year municipal bond Aaa index as of June 30, 2024.

**Total OPEB Liability**

OPEB Liability - June 30, 2023	\$ 371,753
<b>Changes for the Year:</b>	
Service Cost	12,126
Interest Cost	14,378
Difference Between Expected and Actual Experience	-
Changes in Assumptions	(2,375)
Benefit Payments, Including Implicit Subsidy	(24,953)
Net Changes	<u>(824)</u>
OPEB Liability - June 30, 2024	<u>\$ 370,929</u>

The City does not fund the plan.

**CITY OF FERGUSON, MISSOURI**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**JUNE 30, 2024**

**NOTE 9 OTHER POSTEMPLOYMENT BENEFITS (OPEB) (CONTINUED)**

**Total OPEB Liability (Continued)**

*Actuarial Methods* - Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the OPEB Plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The actuarial calculations reflect a long-term perspective.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and OPEB Plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

**Sensitivity of the Total OPEB Liability**

*Discount Rate Sensitivity* - The following presents the net OPEB liability of the City, calculated using the discount rate of 4.00%, as well as what the City's net OPEB liability would be if it were calculated using a discount rate that is 1 percentage-point lower (3.00%) or 1 percentage-point higher (5.00%) than the current rate:

	1% Decrease 3.00%	Current Discount Rates 4.00%	1% Increase 5.00%
City's Net OPEB Liability	\$ 390,564	\$ 370,929	\$ 352,759

*Healthcare Trend Rate Sensitivity* - The following presents the net OPEB liability of the City, calculated using the healthcare trend rate of 6.0% initially, grading down to an ultimate rate of 4.25% , as well as what the City's net OPEB liability would be if it were calculated using a discount rate that is 1 percentage-point lower (3.25%) or 1 percentage-point higher (5.25%) than the current rate:

	1% Decrease 3.25%	Current Discount Rates 4.25%	1% Increase 5.25%
City's Net OPEB Liability	\$ 348,887	\$ 370,929	\$ 396,103

**CITY OF FERGUSON, MISSOURI**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**JUNE 30, 2024**

**NOTE 9 OTHER POST EMPLOYMENT BENEFITS (OPEB) (CONTINUED)**

**Other Postemployment Benefit Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the OPEB**

For the year ended June 30, 2024, the City recognized OPEB expense of \$12,913. At June 30, 2024, the City reported deferred outflows of resources related to the OPEB Plan for changes in actuarial assumptions and for the difference between expected and actual experience in the amount of \$128,217 and deferred inflows of resources of \$26,446 for changes in actuarial assumptions and for the difference between expected and actual experience.

Amounts reported as deferred outflows of resources related to the OPEB Plan will be recognized in pension expense as follows:

<u>Year Ending December 31,</u>	<u>Amount</u>
2025	\$ 11,362
2026	11,362
2027	11,362
2028	11,362
2029	11,367
Subsequent	<u>44,956</u>
Total	<u><u>\$ 101,771</u></u>

**NOTE 10 RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets, errors and omissions, injuries to employees, and natural disasters.

The City, along with over 900 public entities, participates in an insurance trust general liability matters called Missouri Public Entity Risk Management Fund (MOPERM). The City also participates in an insurance trust for health and workers' compensation called St. Louis Area Insurance Trust (SLAIT). The purpose of MOPERM and SLAIT is to distribute the cost of self-insurance over similar entities. MOPERM and SLAIT requires an annual premium payment to cover estimated claims payable and reserves for claims from each entity. The members of MOPERM and SLAIT have no legal interest in the assets, liabilities, or fund balances of MOPERM and SLAIT. However, the City retains a contingent liability to fund its pro rata share of any deficit incurred by MOPERM should it cease operations at some future date.

The City purchases commercial insurance for all other risks of loss. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

**CITY OF FERGUSON, MISSOURI**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**JUNE 30, 2024**

**NOTE 11 COMMITMENTS AND CONTINGENCIES**

**A. Grants**

The City receives financial assistance from numerous federal, state, and local government agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable fund types. However, in the opinion of management, any such disallowed claims would not have a material effect on the financial statements of the City at June 30, 2024.

**B. Litigation**

From time to time, the City is a party to various claims and legal actions arising in the ordinary course of its operations. Although the outcome of such matters cannot be forecast with certainty, in the opinion of the City, all such matters are adequately covered by insurance, or if not covered, the City believes they are either without substantial merit or would not have a material effect on the financial statements of the City

The City is a defendant in a federal class action lawsuit challenging a number of practices related to defendants appearing in the City's Municipal Court. On February 19, 2024, the City reached a settlement agreement on this class action of \$4,500,000. The City's liability insurance with SLAIT will cover \$2,000,000 of the settlement agreement and the City will be responsible for the remaining \$2,500,000. As the likelihood of a negative outcome is probable and the loss can be reasonably estimated the City has recorded a contingent loss liability of \$2,000,000.

**C. Other Contingencies**

The City has entered into a consent decree (the Decree) agreement with the Civil Rights Division of the Department of Justice. The Decree requires the City over the next two years to implement various changes to the City's policing and court operations that will be subject to review by an oversight entity. The cost of implementing these changes will most likely be between \$400,000 and \$600,000 annually and will negatively impact the City's financial position for the foreseeable future.

**CITY OF FERGUSON, MISSOURI**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**JUNE 30, 2024**

**NOTE 12 CONDUIT DEBT OBLIGATIONS**

On June 16, 2015, the City issued Taxable Industrial Revenue Bonds Series 2015 totaling \$19,000,000 to provide financial assistance to a private-sector entity for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are collateralized by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private-sector entity served by the bond issuance. Neither the City, the state, nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements.

**NOTE 13 TAX ABATEMENTS**

As of June 30, 2024, the City provides tax abatements through two programs - the Chapter 353 Tax Abatement Program, Missouri Revised Statutes and the Industrial Development Financing under Chapter 100, Missouri Revised Statutes.

Chapter 353 tax abatement is an incentive to encourage the redevelopment of blighted areas by providing real property tax abatement. These abatements are under the authority of Chapter 353 of the Revised Statutes of Missouri (the Urban Redevelopment Corporation Law). To be eligible for tax abatement, either the City or a private entity must form an Urban Redevelopment Corporation organized for the purpose of clearance, re-planning, reconstruction, or rehabilitation of blighted areas.

Tax abatement is only extended to real property that has been found to be a "blighted area" by the City. Under Chapter 353, the City may grant tax abatements up to 100% of annual property taxes for the first 10 years for the increased assessed value over the base land value and up to 50% of annual property taxes for the next 15 years for a maximum 25-year abatement.

The length of time abatements are permitted and the amount of abatement allowed is outlined within the guidelines developed for each area or project designated. For the year ended June 30, 2024, the City abated property taxes of 50% totaling \$16,470 under this program.

Industrial Development Financing under Chapter 100 of the Revised Statutes of Missouri authorize municipalities to issue revenue bonds to finance industrial development projects. Under this type of financing, the company passes title in the real or personal property involved to the City pursuant to a lease-purchase agreement. Because title to the property is held in the name of the City during the lease term, the property acquired with the bond proceeds is tax-exempt, which effectively results in tax abatement for the company. For the year ended June 30, 2024, the City abated real estate and personal property taxes totaling \$16,470 under this program.

**CITY OF FERGUSON, MISSOURI**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**JUNE 30, 2024**

**NOTE 14 LEASES**

The City, acting as lessor, leases a telecommunications tower site under a long-term, non-cancelable lease agreement. The telecommunications tower lease expires between 2026-2048. During the year ended June 30, 2024, the Entity recognized \$102,420 and \$32,498 in lease revenue and interest revenue, respectively, pursuant to this contract.

Total future minimum lease payments to be received under the lease agreement are as follows:

<u>Governmental Activities</u>			
<u>Year Ending June 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2025	\$ 92,284	\$ 29,078	\$ 121,362
2026	81,818	25,787	107,605
2027	70,343	22,782	93,125
2028	57,865	20,521	78,386
2029 - 2033	183,419	74,068	257,487
2034 - 2038	83,302	55,235	138,537
2039 - 2043	116,580	36,376	152,956
2044 - 2048	131,611	10,834	142,445
<b>Total</b>	<b><u>\$ 817,222</u></b>	<b><u>\$ 274,681</u></b>	<b><u>\$ 1,091,903</u></b>

  

2023 Lease Receivable	\$ 905,142
Deductions to Lease Receivable	<u>(87,920)</u>
<b>2024 Lease Receivable</b>	<b><u>\$ 817,222</u></b>

**NOTE 15 RESTATEMENT**

In 2023 a benefit payable of \$465,555 was erroneously recorded in the Pension Trust Fund. This error was material to the financial statement. As a result, opening net position for the Pension Trust Fund was restated to \$28,120,492 from \$27,654,937.

**NOTE 16 SUBSEQUENT EVENTS**

There are no subsequent events to report.

**REQUIRED SUPPLEMENTARY INFORMATION**

**CITY OF FERGUSON, MISSOURI**  
**BUDGETARY COMPARISON SCHEDULE –**  
**GENERAL FUND**  
**YEAR ENDED JUNE 30, 2024**

	Budget			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
<b>REVENUES</b>				
Taxes	\$ 11,140,065	\$ 11,140,065	\$ 11,307,970	\$ 167,905
Intergovernmental	958,205	958,205	1,809,065	850,860
Licenses and Permits	884,441	884,441	1,220,294	335,853
Charges for Service	311,744	311,744	133,812	(177,932)
Fines and Forfeitures	294,318	294,318	92,911	(201,407)
Investment Income	158,565	158,565	399,928	241,363
Other	<u>2,844,133</u>	<u>2,844,133</u>	<u>131,498</u>	<u>(2,712,635)</u>
Total Revenues	16,591,471	16,591,471	15,095,478	(1,495,993)
<b>EXPENDITURES</b>				
Current:				
General Government	5,355,040	5,481,319	3,408,255	2,073,064
Public Safety	9,598,750	9,598,750	10,465,746	(866,996)
Highways and Streets	1,354,083	1,361,383	2,370,513	(1,009,130)
Community Development	658,356	658,356	234,489	423,867
Culture and Recreation	307,267	307,267	678,388	(371,121)
Capital Outlay	<u>1,970,384</u>	<u>1,914,342</u>	<u>85,578</u>	<u>1,828,764</u>
Total Expenditures	19,243,880	19,321,417	17,242,969	2,078,448
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	(2,652,409)	(2,729,946)	(2,147,491)	582,455
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers In (Out)	940,300	940,300	-	(940,300)
Proceeds from Sale of Capital Assets	-	-	487	487
Insurance Proceeds	<u>27,950</u>	<u>27,950</u>	<u>47,099</u>	<u>19,149</u>
Total Other Financing Sources (Uses)	968,250	968,250	47,586	(920,664)
<b>CHANGE IN FUND BALANCES</b>	<u>(1,684,159)</u>	<u>(1,761,696)</u>	<u>(2,099,905)</u>	
Fund Balances - Beginning of Year	2,843,622	2,843,622	2,843,622	
<b>FUND BALANCES - END OF YEAR</b>	<b><u>\$ 1,159,463</u></b>	<b><u>\$ 1,081,926</u></b>	<b><u>\$ 743,717</u></b>	

**CITY OF FERGUSON, MISSOURI**  
**BUDGETARY COMPARISON SCHEDULE -**  
**PARKS FUND**  
**YEAR ENDED JUNE 30, 2024**

	Budget			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
<b>REVENUES</b>				
Taxes	\$ 1,815,964	\$ 1,815,964	\$ 1,789,692	\$ (26,272)
Intergovernmental	1,458,750	1,458,750	509,425	(949,325)
Charges for Service	260,087	260,087	365,530	105,443
Investment Income	2,273	2,273	368,515	366,242
Other	-	-	7,416	7,416
Total Revenues	<u>3,537,074</u>	<u>3,537,074</u>	<u>3,040,578</u>	<u>(496,496)</u>
<b>EXPENDITURES</b>				
Current:				
Community Development	-	-	16,328	(16,328)
Culture and Recreation	1,717,598	1,675,985	1,844,282	(168,297)
Capital Outlay	<u>1,413,000</u>	<u>1,413,000</u>	<u>582,668</u>	<u>830,332</u>
Total Expenditures	<u>3,130,598</u>	<u>3,088,985</u>	<u>2,443,278</u>	<u>645,707</u>
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	406,476	448,089	597,300	149,211
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers In (Out)	769,335	769,335	-	(769,335)
Proceeds from Sale of Capital Assets	-	-	15,050	15,050
Total Other Financing Sources (Uses)	<u>769,335</u>	<u>769,335</u>	<u>15,050</u>	<u>(754,285)</u>
<b>CHANGE IN FUND BALANCES</b>				
	<u>1,175,811</u>	<u>1,217,424</u>	<u>612,350</u>	
Fund Balances - Beginning of Year	<u>2,125,994</u>	<u>2,125,994</u>	<u>2,125,994</u>	
<b>FUND BALANCES - END OF YEAR</b>	<b><u>\$ 3,301,805</u></b>	<b><u>\$ 3,343,418</u></b>	<b><u>\$ 2,738,344</u></b>	

**CITY OF FERGUSON, MISSOURI**  
**BUDGETARY COMPARISON SCHEDULE –**  
**CAPITAL IMPROVEMENT SALES TAX FUND**  
**YEAR ENDED JUNE 30, 2024**

	Budget			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
<b>REVENUES</b>				
Taxes	\$ 1,598,411	\$ 1,598,411	\$ 1,551,777	\$ (46,634)
Intergovernmental	2,540,000	2,540,000	1,970,066	(569,934)
Investment Income	-	-	5,113	5,113
<b>Total Revenues</b>	<b>4,138,411</b>	<b>4,138,411</b>	<b>3,526,956</b>	<b>(611,455)</b>
<b>EXPENDITURES</b>				
Capital Outlay	3,269,923	3,269,923	3,616,942	(347,019)
Debt Service	-	-	235,410	235,410
Principal	-	-	31,302	31,302
Interest	-	-	-	-
<b>Total Expenditures</b>	<b>3,269,923</b>	<b>3,269,923</b>	<b>3,883,654</b>	<b>(80,307)</b>
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	<b>868,488</b>	<b>868,488</b>	<b>(356,698)</b>	<b>(1,225,186)</b>
<b>OTHER FINANCING SOURCES (USES)</b>				
Proceeds from Sale of Capital Assets	734,422	734,422	25,157	(709,265)
Insurance Proceeds	-	-	15,736	15,736
Total Other Financing Sources (Uses)	<b>734,422</b>	<b>734,422</b>	<b>40,893</b>	<b>(693,529)</b>
<b>CHANGE IN FUND BALANCES</b>	<b>1,602,910</b>	<b>1,602,910</b>	<b>(315,805)</b>	
Fund Balances - Beginning of Year	2,256,046	2,256,046	2,256,046	
<b>FUND BALANCES - END OF YEAR</b>	<b><u>\$ 3,858,956</u></b>	<b><u>\$ 3,858,956</u></b>	<b><u>\$ 1,940,241</u></b>	

**CITY OF FERGUSON, MISSOURI**  
**BUDGETARY COMPARISON SCHEDULE –**  
**ECONOMIC DEVELOPMENT FUND**  
**YEAR ENDED JUNE 30, 2024**

	Budget			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
<b>REVENUES</b>				
Taxes	\$ 1,221,237	\$ 1,221,237	\$ 1,403,965	\$ 182,728
Investment Income	118	118	1	(117)
Total Revenues	<u>1,221,355</u>	<u>1,221,355</u>	<u>1,403,966</u>	<u>182,611</u>
<b>EXPENDITURES</b>				
Current:				
Community Development	425,000	425,000	-	425,000
Total Expenditures	<u>425,000</u>	<u>425,000</u>	<u>-</u>	<u>425,000</u>
<b>CHANGE IN FUND BALANCES</b>				
	<u>796,355</u>	<u>796,355</u>	<u>1,403,966</u>	
Fund Balances - Beginning of Year	3,579,540	3,579,540	3,579,540	
<b>FUND BALANCES - END OF YEAR</b>	<b><u>\$ 4,375,895</u></b>	<b><u>\$ 4,375,895</u></b>	<b><u>\$ 4,983,506</u></b>	

**CITY OF FERGUSON, MISSOURI**  
**SCHEDULE OF CHANGES IN NET PENSION LIABILITY (ASSET),**  
**INVESTMENT RETURNS, AND RELATED RATIOS**  
**YEAR ENDED JUNE 30, 2024**

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
<b>Total Pension Liability:</b>										
Service Cost	\$ 455,493	\$ 486,391	\$ 444,126	\$ 397,237	\$ 521,332	\$ 506,148	\$ 478,580	\$ 445,882	\$ 500,687	\$ 525,226
Interest	1,903,352	1,911,572	1,993,131	1,997,954	1,890,712	1,844,251	1,816,236	1,751,269	1,744,263	1,688,615
Changes in Benefit Terms	777,279	-	-	-	-	-	-	64,214	-	-
Difference Between Expected and Actual	-	(716,750)	(1,396,635)	208,083	(236,553)	(343,343)	108,417	(776,858)	(734,177)	(429,228)
Experience	-	-	1,491,625	-	1,160,336	-	-	-	578,658	-
Changes of Assumptions	-	-	-	(1,789,003)	(1,774,927)	(1,718,298)	(1,496,728)	(1,448,216)	(1,322,238)	(1,262,471)
Benefit Payments, Including Refunds	(1,865,064)	(1,682,135)	(1,806,477)	814,271	1,560,900	288,758	906,505	36,291	767,193	522,142
Net Change in Total Pension Liability	1,271,060	(922)	725,770	814,271	1,560,900	288,758	906,505	36,291	767,193	522,142
Total Pension Liability - Beginning of Year	28,659,604	28,660,526	27,934,757	27,120,486	25,559,586	25,270,828	24,364,323	24,328,032	23,560,839	23,038,697
Total Pension Liability - End of Year	29,930,664	28,659,604	28,660,527	27,934,757	27,120,486	25,559,586	25,270,828	24,364,323	24,328,032	23,560,839
<b>Plan Fiduciary Net Position:</b>										
Contributions - Employer	-	33,861	560,927	377,983	422,916	336,116	363,471	398,610	547,500	535,336
Net Investment Income	3,676,908	2,857,604	(3,047,114)	6,902,048	744,301	1,423,089	2,201,221	2,769,457	148,466	1,220,472
Benefit Payments, Including Refunds	(1,865,064)	(1,682,135)	(1,853,607)	(1,789,003)	(1,774,927)	(1,718,298)	(1,496,728)	(1,448,216)	(1,322,238)	(1,262,471)
Administrative Expenses and Other	(64,806)	(72,041)	(120,593)	(75,807)	(118,707)	(101,390)	(90,143)	(83,462)	(84,728)	(83,145)
Net Change in Plan Fiduciary Net Position	1,747,038	1,137,289	(4,460,387)	5,415,221	(726,417)	(60,483)	977,821	1,636,389	(711,000)	410,192
Plan Fiduciary Net Position - Beginning of Year*	28,120,492	26,983,203	31,443,590	26,028,369	26,754,786	26,815,269	25,837,448	24,201,059	24,912,059	24,501,867
Plan Fiduciary Net Position - End of Year	29,867,530	28,120,492	26,983,203	31,443,590	26,028,369	26,754,786	26,815,269	25,837,448	24,201,059	24,912,059
Net Pension Liability (Asset) - End of Year	\$ 63,134	\$ 539,112	\$ 1,677,324	\$ (3,508,833)	\$ 1,092,117	\$ (1,195,200)	\$ (1,544,441)	\$ (1,473,125)	\$ 126,973	\$ (1,351,220)
<b>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability</b>	99.8%	98.1%	97.5%	112.6%	95.5%	107.7%	106.1%	106.0%	99.5%	105.7%
Covered Payroll	\$ 8,267,925	\$ 5,624,845	\$ 5,871,358	\$ 6,144,544	\$ 5,996,953	\$ 6,062,329	\$ 5,446,759	\$ 5,780,648	\$ 6,687,115	\$ 7,111,497
Net Pension Liability as a Percentage of Covered Payroll	0.8%	9.6%	12.4%	-57.1%	18.2%	-19.7%	-28.4%	-25.5%	1.9%	-19.0%
Annual Money-Weighted Rate of Return, Net of Investment Expense	13.8%	10.9%	-10%*	27.1%	2.8%	5.4%	8.7%	11.7%	0.6%	5.0%

\*Revised based on FY23 beginning-of-year adjustment.

**CITY OF FERGUSON, MISSOURI**  
**SCHEDULE OF ACTUARILLY DETERMINED CONTRIBUTIONS**

Year Ended June 30,	Actuarially Determined Contribution	Employer Actual Contribution	Contribution Excess (Deficiency)	Covered Payroll	Contribution as a Percentage of Covered Payroll
2015	\$ 535,336	\$ 535,336	\$ -	\$ 7,111,497	7.5
2016	547,500	547,500	-	6,687,115	8.2
2017	398,610	398,610	-	5,780,648	6.9
2018	363,471	363,471	-	5,446,759	6.7
2019	335,853	336,116	(263)	6,062,329	5.5
2020	422,916	422,916	-	5,996,953	7.1
2021	377,983	377,983	-	6,144,544	6.2
2022	505,467	505,467	-	5,871,358	8.6
2023	486,613	33,862	452,751	5,624,845	0.6
2024	499,995	-	499,995	8,267,925	-

**Notes to Schedule:**

Valuation Date:	July 1, 2022
<b>Methods and Assumptions Used to Determine Contribution Rates:</b>	
Actuarial Cost Method	Entry Age
Amortization Method	Level Percentage of Payroll, Over a Rolling 10-Year Period
Asset Valuation Method	5-Year Smoothed Market
Inflation	3.25%
Salary Increases	3.25% to 6.75%, based on service
Investment Return	6.75%, net of investment expense and including inflation
Retirement Age	60 Years of Age and 8 Years of Credited Service Unreduced Benefit Available at 55 if Age and Service are Greater than 82 1/2
Mortality	Rates of mortality for active and retired Participants are given by the Pub2010 General Mortality Tables (Below Median) for males and females published by the Society of Actuaries projected on a generational basis using Scale SSA. For pre-retirement deaths, 50% of these rates are assumed. For Disabled members, Pub2010 General Disability Mortality tables with projections for Males and Females were used.

**CITY OF FERGUSON, MISSOURI**  
**SCHEDULE OF CHANGES IN TOTAL OTHER POSTEMPLOYMENT BENEFIT**  
**LIABILITY AND RELATED RATIOS**

	2024	2023	2022	2021	2020	2019	2018
Total OPEB Liability:							
Service Cost	\$ 12,126	\$ 11,812	\$ 9,448	\$ 10,350	\$ 10,618	\$ 10,334	\$ 10,033
Interest	14,378	9,359	5,326	6,594	7,599	8,501	8,573
Difference Between Expected and Actual Experience	-	123,990	-	-	(10,799)	-	-
Changes of Assumptions	(2,375)	(3,346)	(22,973)	7,906	37,244	6,467	-
Benefit Payments, Including Refunds	(24,953)	(19,483)	(16,451)	(18,994)	(17,112)	(18,103)	(23,647)
Net Change in Total OPEB Liability	(824)	122,332	(24,650)	5,856	27,550	7,199	(5,041)
Total OPEB Liability - Beginning of Year	371,753	249,421	274,071	268,215	240,665	233,466	238,507
Total OPEB Liability - End of Year	<u>\$ 370,929</u>	<u>\$ 371,753</u>	<u>\$ 249,421</u>	<u>\$ 274,071</u>	<u>\$ 268,215</u>	<u>\$ 240,665</u>	<u>\$ 233,466</u>
Covered Employee Payroll	\$ 8,267,925	\$ 5,624,845	\$ 5,576,935	\$ 5,585,157	\$ 5,585,157	\$ 5,755,573	\$ 5,955,692
Net OPEB Liability as a Percentage of Covered Employee Payroll	4.5%	6.6%	4.5%	4.9%	4.8%	4.2%	3.9%

**Notes to Schedule:**

Valuation Date: June 30, 2022

Methods and Assumptions Used to Determine Contribution Rates:

Actuarial Cost Method	Entry Age, individual level percentage of pay
Inflation	2.75%
Healthcare Trend	6.0% Initially, Grading Down to 4.25% Ultimate
Salary Increases	2.75%, Including Inflation (Prior Year 2.75%)
Discount Rate	4.00%
Retirement Age	60 with 8 Years of Service
Mortality	Rates of mortality for active and retired Participants are given by the Pub2010 (Below Median) tables for males and females projected on a generational basis using Scale SSA(2018). For pre-retirement deaths, 50% of these rates are assumed. For Disabled members, the Pub2010 Disability tables for Males and Females projected on a generational basis using scale SSA(2018).

Note: The above information is not available for years prior to the implementation of GASB 75. Once available, this schedule will provide 10 years of information. Also, there are no assets in a trust compliant with GASB codification P22.101 or P52.101.

**CITY OF FERGUSON, MISSOURI**  
**NOTE TO BUDGETARY COMPARISON INFORMATION**  
**JUNE 30, 2024**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Budgets are prepared on a basis consistent with GAAP. Annual appropriated budgets are adopted for the General, Park, Capital Improvements Sales Tax Funds, Special Business District, Farmers Market, Sewer Lateral Special Revenue, Economic Development, Downtown TIF Redevelopment, Certificates of Participation Bonds, and General Obligation Bonds Funds. The City does not prepare a budget for the North Park Redevelopment TIF Fund.

Prior to March 1 of each year, all departments of the City submit requests for appropriations to the City Manager. After review of these requests, the proposed annual operating budget is prepared by fund, function, and department.

Before May 1, the proposed budget is submitted to the City Council for review. The City Council holds multiple work-sessions and at least one public hearing and may add to, subtract from, or change appropriations. Prior to June 30 of each year, the Council adopts by resolution the budget, as revised, for the fiscal year beginning the following July 1.

Legal budgetary control is at the departmental level. Any transfers of budgeted amounts from one department to another require the approval of the City Council. Funds are appropriated in the General Fund budget for general contingencies in an amount not to exceed 5% of the operating budget. Transfers for unplanned expenditures may be made from the contingency account to departmental budgets with City Manager approval. Budgeted amounts are as originally adopted or as amended by the City Council or City Manager, as appropriate. Supplemental appropriations were made to cover large unanticipated items.

**OTHER SUPPLEMENTARY INFORMATION**

**CITY OF FERGUSON, MISSOURI**  
**COMBINING BALANCE SHEET –**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**JUNE 30, 2024**

	Special Revenue Funds				Capital Projects Fund		Debt Service Funds			Total Nonmajor Governmental Funds
	Special Business District Fund	Farmers Market Fund	Sewer Lateral	Downtown TIF Redevelopment	North Park Redevelopment TIF	Certificates of Participation	General Obligation			
<b>ASSETS</b>										
Cash and Investments	\$ -	\$ 1,025	\$ 1,235,588	\$ 1	\$ 125	\$ -	\$ 2,177,280	\$ 3,414,019		
Taxes Receivable:										
Sales	-	-	-	95,541	-	-	-	95,541		
Property	-	-	-	42,551	-	-	-	62,815	105,366	
Other	-	-	5,680	-	-	-	-	-	5,680	
Due from Other Funds	65,046	48,852	(98,064)	3,577,151	890	1,687,228	-	-	5,281,103	
Total Assets	<u>\$ 65,046</u>	<u>\$ 49,877</u>	<u>\$ 1,143,204</u>	<u>\$ 3,715,244</u>	<u>\$ 1,015</u>	<u>\$ 1,687,228</u>	<u>\$ 2,240,095</u>	<u>\$ 8,901,709</u>		
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>										
<b>LIABILITIES</b>										
Accounts Payable	\$ -	\$ 1,423	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,423	
Due to Other Funds	54,089	151,061	-	288,000	-	2,289,835	1,502,434	-	4,285,419	
Total Liabilities	<u>54,089</u>	<u>152,484</u>	<u>-</u>	<u>288,000</u>	<u>-</u>	<u>2,289,835</u>	<u>1,502,434</u>	<u>-</u>	<u>4,286,842</u>	
<b>DEFERRED INFLOWS OF RESOURCES</b>										
Unavailable Revenue:										
Property Taxes	-	-	-	35,375	-	-	54,841	-	90,216	
Total Liabilities	-	-	-	35,375	-	-	54,841	-	90,216	
<b>FUND BALANCES</b>										
Restricted for:										
Debt Service	-	-	-	-	-	-	682,820	682,820		
Capital Project	-	-	-	-	1,015	-	-	-	1,015	
Economic Development	10,957	-	-	-	-	-	-	-	10,957	
Downtown TIF	-	-	-	3,391,869	-	-	-	-	3,391,869	
Sewer Lateral	-	-	1,143,204	-	-	-	-	-	1,143,204	
Unassigned	-	(102,607)	-	-	-	(602,607)	-	-	(705,214)	
Total Fund Balances	<u>10,957</u>	<u>(102,607)</u>	<u>1,143,204</u>	<u>3,391,869</u>	<u>1,015</u>	<u>(602,607)</u>	<u>682,820</u>	<u>4,524,651</u>		
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	<u>\$ 65,046</u>	<u>\$ 49,877</u>	<u>\$ 1,143,204</u>	<u>\$ 3,715,244</u>	<u>\$ 1,015</u>	<u>\$ 1,687,228</u>	<u>\$ 2,240,095</u>	<u>\$ 8,901,709</u>		

**CITY OF FERGUSON, MISSOURI**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES –**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**YEAR ENDED JUNE 30, 2024**

	Special Revenue Funds				Capital Projects Fund		Debt Service Funds			Total Nonmajor Governmental Funds
	Special Business District Fund	Farmers Market Fund	Sewer Lateral	Downtown TIF Redevelopment	North Park Redevelopment TIF <sup>1)</sup>	Certificates of Participation	General Obligation			
<b>REVENUES</b>										
Taxes	\$ -	\$ -	\$ 189,587	\$ 1,068,839	\$ 378	\$ -	\$ 602,901	\$ 1,861,705		
Intergovernmental	-	-	-	-	-	-	-	-		
Investment Income	-	-	69,342	-	-	-	-	2,339	71,681	
Other	13,169	-	-	-	-	-	-	-	13,169	
<b>Total Revenues</b>	<b>13,169</b>	<b>-</b>	<b>258,929</b>	<b>1,068,839</b>	<b>378</b>	<b>-</b>	<b>605,240</b>	<b>1,946,555</b>		
<b>EXPENDITURES</b>										
Current:										
Community Development	25,610	41,234	275,468	1,676	-	-	-	-	343,988	
Debt Service:										
Principal	-	-	-	-	-	-	435,000	425,000	860,000	
Interest	-	-	-	-	-	-	167,607	67,797	235,404	
<b>Total Expenditures</b>	<b>25,610</b>	<b>41,234</b>	<b>275,468</b>	<b>1,676</b>	<b>-</b>	<b>-</b>	<b>602,607</b>	<b>492,797</b>	<b>1,439,392</b>	
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	<b>(12,441)</b>	<b>(41,234)</b>	<b>(16,539)</b>	<b>1,067,163</b>	<b>378</b>	<b>(602,607)</b>	<b>112,443</b>	<b>507,163</b>		
<b>CHANGE IN FUND BALANCES</b>	<b>(12,441)</b>	<b>(41,234)</b>	<b>(16,539)</b>	<b>1,067,163</b>	<b>378</b>	<b>(602,607)</b>	<b>112,443</b>	<b>507,163</b>		
Fund Balances - Beginning of Year	23,398	(61,373)	1,159,743	2,324,706	637	-	570,377	4,017,488		
<b>FUND BALANCES - END OF YEAR</b>	<b>\$ 10,957</b>	<b>\$ (102,607)</b>	<b>\$ 1,143,204</b>	<b>\$ 3,391,869</b>	<b>\$ 1,015</b>	<b>\$ (602,607)</b>	<b>\$ 682,820</b>	<b>\$ 4,524,651</b>		